

Equality Analysis

(Health Inequalities, Human Rights, Social Value)

Birmingham and Solihull Single Commissioning Voice Organisation (alternative 4):

Outline consultation process

Before completing this equality analysis it is recommended that you:

- ✓ Contact your equality and diversity lead for advice and support
- ✓ Take time to read the accompanying policy and guidance document on how to complete an equality analysis

1. Background					
EA Title	Birmingham and Solihull Single Commissioning Organisation: outline consultation process				
EA Author	Balvinder Everitt – Senior Manager Equality & Diversity Team Quality				
Date Started	25 April 2017	Date Completed	24 August 2017		
EA Version	V.04	Reviewed by E&D	David King – Equality and Human Rights Manager Arden and Gem CSU		

What are the intended outcomes of this work? Include outline of objectives and function aims

To assess the potential equality, human rights, social value, and health inequality impacts of the proposals to progress the ambition for a single commissioning voice for Birmingham and Solihull. A number of alternatives were considered by the CCGs' Chairs and Accountable Officers. The original alternatives considered were:

- 1. Historic arrangements- return to three CCGs
- 2. Federation three CCGs, but establish shared management team, governance and decision making;
- 3. A single CCG for Birmingham and a single CCG for Solihull, with single management team, joint processes and committees; and
- 4. Full functional organisational merger one single BSol commissioning approach and management team.

A separate Equality Analysis has been completed on alternatives 1 – 3.

As part of a pre-consultation engagement, the CCG Chairs and Accountable Officers supported a preferred alternative for a single merged CCG; a full functional organisational merger – one single commissioning approach and management team.

The preferred alternative to merge is part of a key programme of commissioning reform within the Sustainability and Transformation Plan and development of place based commissioning. This Equality Analysis assesses alternative 4 for its impacts on protected and vulnerable groups.

Who will be affected by this work? e.g. staff, patients, service users, partner organisations etc.

The impacts of the proposal will be for staff (including embedded CSU staff indirectly), patients, GP members, providers (large providers and third sector), and partner organisations.

The demographic profile of each CCG's population will be utilised for Birmingham and Solihull (BSOL) along with staff profile information, in the assessment of impacts for each protected characteristic, disadvantaged and vulnerable groups as well as socio-economic factors.

A review of the relevant stakeholders and community groups representing protected and vulnerable groups and communities across the BSOL footprint will be undertaken, to ensure there is a breadth and range of communities involved throughout the consultation and at each stage.



2. Research

What evidence have you identified and considered? This can include national research, surveys, reports, NICE guidelines, focus groups, pilot activity evaluations, clinical experts or working groups, JSNA or other equality analyses.

Research/Publications	Working Groups	Clinical Experts
Demographic Information Census 2011	BSOL Transition Group	
JSNAs, CCG Annual Equality Reports		
PHE: Migrant Health in the West Midlands 2017		
BSOL Single Commissioning Organisation Outline Consultation document		
Organisational Staff Profile Information (BCC, BSC, Sol)		
NHS Employers Equity in Implementing Organisational Change Guidance		

3. Impact and Evidence:

In the following boxes detail the findings and impact identified (positive or negative) within the research detailed above; this should also include any identified health inequalities which exist in relation to this work.

Age: Describe age related impact and evidence. This can include safeguarding, consent and welfare issues:

Patients:

- Birmingham has a relatively young population compared to other cities in England, with a larger proportion of children and young people, and a smaller proportion of people in older age groups. However, Birmingham's population is far from stable and the rate of growth for various age groups varies widely. 46% of the Birmingham population is under 30. 13% is over 65 years. There is also a sizeable 20-24 years population due to the large student population.
- The Solihull population is relatively stable with the older population; with the greatest increase in the 65+ population. 19% of the population are over 65 years, compared to 13% in Birmingham. The number of children and young people (aged 15 and below) in Solihull is, at 19%, in-line with the England average, although it is notable the borough has a relatively low proportion of pre-school age children; those aged 0-4 years represent 29% of all children in Solihull compared to 34% nationally.

The single commissioning approach will need to ensure it is able to make considerations of its two separate geographies (Birmingham and Solihull) and balance the age variations across them, when commissioning decisions are made (place based approach); with Birmingham having a young population, and Solihull with a relatively older population.

The consultation process will need to ensure it is inclusive of older people and younger

people, and make use of a range of engagement tools and mechanisms to reach a range of ages.

There are no known adverse impacts on age, for patients.

Staff:

The staff profile of the three CCG's (FTE head count). Does not include CSU staff.

Age Profile of staff across the CCGs						
CCG		Age Bands				
	Under 20	20 -29	30-44	45-59	60-64	Over 65+
BCC CCG 31 Jan 2017 data (168 staff)	0%	9%	39.5%	48%	2.5%	0%
South Central CCG 31 March 2017 data (82 staff)	1%	6%	29%	57%	6%	0%
Solihull CCG 31 March 2017 (69 staff)	1%	2%	29.5%	58.5%	9%	0%

 All three CCG's have a large proportion of its workforce within the 30-44 and 45-59 age brackets, with no representation for those aged under 20 years and limited representation of those aged over 65 years..

Because the age make-up of all three CCG's is very similar there will not be a significant difference to the BSOL age makeup. There are no known adverse impacts on age, for staff.

Disability: Describe disability related impact and evidence. This can include attitudinal, physical, communication and social barriers as well as mental health/learning disabilities, cognitive impairments:

Patients:

- According to census data across Birmingham as a whole 9.1% of the population either have a disability that limits their day to day activities a lot, compared to 8.2% for Solihull and 8.3% for England. When you look at activities limited a little, the figure for Birmingham is the same as England at 9.3%, though the figures for Solihull are higher at 9.7%.
- Prevalence in Birmingham of depression and neurotic disorders is similar to the national average although is higher in deprived populations. Serious mental illness (schizophrenia, bipolar disorder and other psychoses) though much less common in absolute terms in Birmingham, exhibit prevalence rates similar to the national average.
- The most common mental health problems in Solihull are neurotic disorders and depression. Large numbers of people in Solihull, over 24,000, are estimated to be suffering from these conditions this represents 1 in 6 of the population aged 15-74. These conditions are more common in women and affect all age groups.
- 45.5% of Birmingham population has very good health compared to 47% of Solihull population.
- There are high rates for people with LD or autism receiving specialist inpatient care (across the STP – 65 per million population)
- Across the STP the proportion of people with a learning disability on the GP register receiving an annual health check is the lowest across all STP's (28.6%). NHSE has set



a target of 75% by 2020.

 Some disabled patients and disability groups may fear that their voices will not be heard by a larger commissioning organisation and as a result their needs will not be met. In order to mitigate this, the relationships and trust built across each CCG with their respective communities will need to be maintained and built upon by the new BSOL organisation.

The single commissioning approach will need to ensure it is able to respond to the variations across and within its two geographies (Birmingham and Solihull) (place based commissioning) when commissioning decisions are made for disabled people. Specific disability work streams such as Transforming Care will need to be fully aligned across Birmingham and Solihull.

BSOL will need to maintain and build on the relationships and trust built with its third sector and disabled communities and patient groups, ensuring they are fully engaged throughout the change process.

The consultation process will need to ensure it is inclusive of disabled people ensuring engagement and consultation methods are accessible and inclusive, E.g. easy read alternatives are available.

Staff:

- BCC CCG cannot publish staff disability information due to the small numbers involved. 28% of staff has a 'disability unknown'.
- No BSC CCG staff have declared a disability. 32% have chosen not to declare whether they have a disability.
- Solihull CCG 26% have chosen not to declare their whether or not they are disabled and 10% data is unknown.
- Research and evidence produced by NHS Employers maintains that organisational change brings a difficult period for many NHS staff, and some staff from minority or disadvantaged groups may feel even more vulnerable at this time. Disabled staff are more likely to have a negative experience of organisational change. These impacts will need to be mitigated by ensuring effective support mechanisms are in place throughout the organisational change process, including an ability for staff to raise any equality issues or concerns.

The new BSOL organisation will need to ensure;

- Effective support mechanisms enabling staff to raise any equality issues along with proactive activities that support mental health and wellbeing, throughout the organisational change process.
- Workforce activities resulting from the merger (such as recruitment, redundancy, job matching, job evaluation and grading, relocation etc) are assessed for their impact on disabled people and reasonable adjustments are put in place.

Gender reassignment (including transgender): Describe any impact and evidence on transgender people. This can include issues such as privacy of data and harassment:

Patients:

- There is a lack of good quality statistical data regarding trans people in the UK. Current estimates indicate that some 650,000 people are "likely to be gender incongruent to some degree"
- There is research evidence which indicates that trans people experience fear and discrimination when accessing health services.

There are no known adverse impacts of the proposals on gender reassignment, for patients.

Staff:

- All three CCG's do not collect gender identity equality information on staff.
- As with other vulnerable groups, transgender staff may feel more vulnerable during a
 period of organisational change. The CCGs will work to ensure that this group is given
 the opportunity to raise any concerns and that where possible reasonable adjustments
 / mitigations are put in place to support them.

There are no known adverse impacts for gender reassignment, for staff.

Marriage and civil partnership: Describe any impact and evidence in relation to marriage and civil partnership. This can include working arrangements, part-time working, and caring responsibilities:

There are no known impacts for marriage and civil partnership for patients and staff.

Pregnancy and maternity: Describe any impact and evidence on pregnancy and maternity. This can include working arrangements, part-time working, and caring responsibilities:

- BCC CCG monitors the number of women returning from periods of maternity leave
- BSC CCG and Solihull CCG do not currently collect this data due to the small size of the organisations

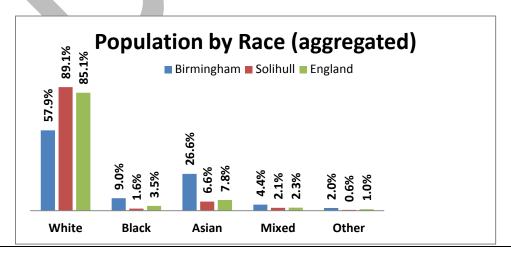
The new BSOL organisation will need to ensure that any workforce activities resulting from the merger (such as recruitment, redundancy, job matching, job evaluation, grading, and relocation etc) are assessed for their impact on women and men who are on a period of maternity or shared parental leave, and are included as part of any consultation and decision making which may impact on their employment.

Race: Describe race related impact and evidence. This can include information on different ethnic groups, Roma gypsies, Irish travellers, nationalities, cultures, and language barriers:

Patients:



- Ethnicity and the associated cultural and religious differences is a big factor in Birmingham, the most ethnically diverse city in the United Kingdom. 58% of Birmingham's population is White British, but the White British share varies widely with age. 42% are from a Black and Minority Ethnic background (BAME). BAME groups are very unevenly distributed within Birmingham. The heart of the city has the majority of the 'non-white' ethnic groups. Over half of the 'non-white' population (51%) live in these areas with only 18% in south Birmingham. Birmingham is a growing city linked in part to migration (9.9% increase since 2004)
- Solihull is less ethnically diverse than Birmingham with over 89% of the population being white. There are 70 known Gypsy Travellers residing within Solihull according to the 2011 census.
- Solihull's BAME population has more than doubled since the 2001 Census and now represents nearly 11% of the total population. Generally the greatest proportion of BAME residents live in the Urban West of the borough and in the 3 North regeneration wards. Nationally, the Afiya Trust suggests that "many minority ethnic communities have poor access to health and social care services for a variety of reasons including language barriers, lack of awareness/information, social isolation, lack of culturally sensitive services and negative attitudes about communities". (Afiya Trust 2010)
- The Birmingham South Central catchment area covers a population of 286 000 and is characterised by two distinct geographical corridors with different population characteristics. The population within the northern area of the catchment includes Sparkbrook, Springfield, Edgbaston, and Ladywood and is ethnically diverse, with high levels of deprivation and unemployment. It also has a younger population of 28% under the age of 18 years compared to Birmingham average of 25%. The southern area of BSC predominately covers the wards of Bournville, Northfield, Kings Norton, Weoley, and Brandwood. The percentage of ethnic minority residents for these wards is below the city average. The unemployment rates are also below the city average, but there are pockets of high Worklessness rates
- The following chart shows the populations of Birmingham, Solihull and England by aggregated race data; Solihull has the largest White population with 89.1% whilst Birmingham has a significantly larger Black and Asian population than both Solihull and England.



 Some ethnic minority communities may feel their voices will not be heard by a larger commissioning organisation, resulting in less localised commissioning. In order to mitigate this, the relationships and trust built across each CCG with their respective communities will need to be maintained and built upon by the new BSOL organisation.

Migrant Population Information in Birmingham

- The Birmingham population grew by 12% since 2001 with 65+ growth at 13%.
- 22% of Birmingham's population are born overseas (non UK born).
- PHE Migrant Health in WM Report 2017 states that in 2011 Migrants to Birmingham were from the following parts of the world:

55% Middle East and Asia

15% Africa

15% EU

10% Americas and Caribbean

4% rest of Europe

1% Australasia

 10% of the 0-15 years population in Birmingham were migrants largely from EU followed by the Middle East and Asia.

Migrant Population Information in Solihull

- In Solihull the overall population has grown by 5% with the 65+ growth at 21%. 7% of the Solihull population are born overseas (non UK born). Of these, two thirds have been resident in the UK for ten years or more making migration a less significant feature of Solihull's demography.
- PHE Migrant Health in WM Report 2017 states that in 2011 Migrants to Solihull were from the following parts of the world:

35% Middle East and Asia

15% Africa

15% EU

18% Ireland

2% Rest of Europe

8% Americas and Caribbean

2% Australasia

• 3% of the 0-15 years population in Solihull were migrants largely from Europe followed by the Middle East and Asia.

Language information

- The top five languages after English spoken in Birmingham are Urdu, Panjabi, Bengali, Pakistani, Polish.
- Around 3% of the Solihull population do not have English as their main language.

The single commissioning approach will need to ensure it is able to respond to the variations across and within its two geographies (Birmingham and Solihull) when commissioning decisions are made for the ethnic diversity of patient populations. The consultation process will need to ensure it is inclusive and broadly representative of the diverse communities of Birmingham and Solihull ensuring engagement and consultation methods are accessible and inclusive (including accessibility by language).

The new BSOL organisation will need to maintain and build on the relationships and trust built with its third sector and ethnic minority communities and patient groups ensuring they are fully engaged throughout the change process.



Staff:

- In 2017, BCC CCG has a BAME staff profile of 31%, which has remained fairly stable over the last three years.
- In March 2017, BSC CCG has a BAME staff profile of 26%
- In march 2017 Solihull CCG had a BAME staff profile of 12%.
- Research and evidence produced by NHS Employers maintains that organisational change brings a difficult period for many NHS staff, and some staff from minority or disadvantaged groups may feel even more vulnerable at this time. This will need to be mitigated by ensuring effective support mechanisms are available to staff including an ability for staff to raise any equality issues or concerns.
- Equality monitoring of the organisational change programme will be required.

There will need to be an effective and seamless response to the NHS Workforce Race Equality Standard.

The new BSOL organisation will need to ensure that any workforce activities resulting from the merger (such as recruitment, redundancy, job matching, job evaluation, grading and relocation etc) are assessed for their impact on BAME staff.

Religion or belief: Describe any religion, belief or no belief impact and evidence. This can include dietary needs, consent and end of life issues:

Patients:

- Christianity is the largest religion in Birmingham however at 46.1% this is lower than that of England as a whole which is 59.4%. Birmingham has more Muslims (21.8%), Sikhs (3%) and Hindus (2.1%) than England (5%, 0.8% and 1.5% respectively).
- The majority of Solihull residents describe themselves as Christian (65.6%), with no religion the 2nd largest group (21.4%). There are significantly more Muslims (+3,610, 221%), Sikhs (+1,938, 124%) and Hindus (+1,834, 99%) than in 2001. The majority of Solihull Muslims and Hindus live in the Urban West of the Borough and therefore are local to the Solihull site. Sikh communities are more dispersed across the Borough.

There are no known adverse impacts for different religions and beliefs across Birmingham and Solihull. The single commissioning approach will need to be sensitive and respectful of the diversity of religion and belief across and within its two geographies when making commissioning decisions on behalf of its patients.

Staff:

- BCC CCG collects religion and belief information on its staff but this data is too small to publish. 39% of staff ascribe to a religion. 36% do not wish to disclose their religion or belief information.
- BSC CCG has 23% Christian and 70% not specified their religion
- Solihull 20% staff identified as Christian, 58% chosen not to declare their religion or belief

There are no known adverse impacts for religion and belief for staff.

Sex: Describe any impact and evidence on men and women. This could include access to services and employment:

Patients:

- Birmingham has a slightly higher number of women 545,239 (50.8%) than men 527,806 (49.2%) this reflects the picture for England as a whole. Life expectancy for men is 77.6 years compared to a national average of 79.4 years, for women it is 82.2 years compared to a national average of 83.1 years. Birmingham has a gap in life expectancy between the most deprived and least deprived areas of 7.4 years for men and 4.9 years for women.
- In Solihull it is slightly different, where again women are in the majority but by a higher figure than for that of Birmingham and England (51.4%). Life expectancy in Solihull is higher than the national average; however the gap ranges by up to nearly 10 years between the best and worst wards. Life expectancy is 80.3 years for men and 84.8 years for women.

The single commissioning approach will need to ensure it is able to respond to the life expectancy variations across and within its two geographies (Birmingham and Solihull) when commissioning decisions are made for men and women.

Staff:

- BCC CCG has a staff profile of 71% female and 29% male
- BSC CCG has a staff profile of 63% female and 37% male
- Solihull has a staff profile of 74% female and 26% male.

The gender profile of the new BSOL single commissioning organisation is not likely to be significantly impacted due to the current similar gender profiles within the CCGs.

The new BSOL organisation will need to ensure that any workforce activities resulting from the merger (such as recruitment, redundancy, job matching, job evaluation, grading, and relocation etc) are assessed for their impact on sex.

Sexual orientation: Describe any impact and evidence on heterosexual people as well as lesbian, gay and bisexual people. This could include access to services and employment, attitudinal and social barriers:

- According to ONS, in 2015, 1.7% of the UK population identified themselves as lesbian, gay or bisexual (LGB). More males (2.0%) than females (1.5%) identified themselves as LGB in 2015. Of the population aged 16 to 24, there were 3.3% identifying themselves as LGB, the largest percentage within any age group in 2015.
- In the last five years alone, 24 per cent of patient-facing staff have heard colleagues make negative remarks about lesbian, gay and bisexual people, and one in five have heard negative comments made about trans people. Lesbian, gay and bisexual staff echoed this, with a quarter revealing they had personally experienced bullying from colleagues over the last five years. One in ten health and social care staff across



Britain have witnessed colleagues express the dangerous belief that someone can be 'cured' of being lesbian, gay or bisexual. (Stonewall Unhealthy Attitudes Report)

The single commissioning approach will need to ensure it is able to challenge discriminatory attitudes towards LGB people when commissioning decisions are made.

Staff:

- All three CCGs collect sexual orientation information on staff. This data is too small to be published.
- As with other vulnerable groups, LGB staff may feel more vulnerable during a period of organisational change. The CCGs will work to ensure that this group is given the opportunity to raise any concerns and that where possible reasonable adjustments / mitigations are put in place to support them.

The new BSOL organisation will need to ensure that any workforce activities resulting from the merger (such as recruitment, redundancy, job matching, job evaluation, grading, and relocation etc) are assessed for their impact on sexual orientation.

Carers: Describe any impact and evidence on part-time working, shift-patterns, general caring responsibilities:

Patients:

- The 2011 Census indicated that 107380 people in Birmingham provide unpaid care (10% of usual resident population). Of those who provided unpaid care over 26% provided 50 or more hours a week.
- There are nearly 21,000 carers in Solihull equating to 10.5% of the total population, higher than the national average of 9.9%. This correlates with the larger 65+years population in Solihull
- Unpaid Carers data shows that a higher proportion of the CCG's population are undertaking care for family / relatives than the England average, this can be linked to the diverse communities identified within the population and must be considered in Commissioning decisions.
- Carers information is not collected for staff.

It is noted that as with other vulnerable groups, those with caring responsibilities may feel more vulnerable during a period of organisational change. The CCGs will work to ensure that this group is given the opportunity to raise any concerns and that where possible reasonable adjustments / mitigations are put in place to support them.

The consultation process will need to ensure it is inclusive of carers across Birmingham and Solihull ensuring engagement and consultation methods are accessible and inclusive (including accessibility by language).

The new BSOL organisation will need to maintain and build on the relationships and trust built with its third sector and carer groups ensuring they are fully engaged throughout the change process.

Other disadvantaged groups: Describe any impact and evidence on groups experiencing disadvantage and barriers to access and outcomes. This can include lower socio-economic status, resident status (migrants, asylum seekers), homeless, looked after children, single parent households, victims of domestic abuse, victims of drugs / alcohol abuse: (This list is not exhaustive)

Birmingham

- HOMELESSNESS: Birmingham accounts for almost half of all homelessness
 acceptances in the West Midlands and 9 per cent of the national total. In comparison
 with neighbouring authorities and core cities, rates of homelessness are
 disproportionately high. The main reasons for homelessness amongst priority
 homeless households are parents, relatives or friends no longer willing to
 accommodate (31 per cent of acceptances). Domestic violence is the single highest
 reason for households making homeless applications. Understanding the issues
 around homelessness is important in terms of access to healthcare, GP registration
 issues and discharge from hospital.
- ASYLUM SEEKERS AND REFUGEES: The 2011 Census shows that the majority (77.8%) of Birmingham residents were born in the UK. The highest concentration of new migrants were found in Ladywood (26.7%), Nechells (23%) and Soho (19.9%), longer established migrants were more likely to live in Lozells and East Handsworth, Sparkbrook and Handsworth Wood wards, and Washwood Heath.
- More established migrants were twice as likely to live in Sutton Coldfield, compared with new migrants. In Birmingham, Pakistan, India and Republic of Ireland were the most frequently recorded countries of birth outside of the UK in 2011. Birmingham has also been part of the Syrian re-settlement programme.
- There is evidence that many migrants are relatively healthy upon arrival with the native population but good health can deteriorate in the receiving country. A range of factors that impact the health of migrants include depression, isolation, dispersal into society, and poverty. These factors are important in terms of planning health services. Other factors for consideration include communicable diseases such as TB, cultural factors including female genital mutilation, and pregnancy with migrant women presenting much later for their first screening checks.
- In 2015 Birmingham had the highest number of migrant GP registrations in the West Midlands. However there is a discrepancy between GP registration data and flag 4 data (the numbers of migrants in the region registering for NI numbers) indicating that a significant proportion of migrants are not registered with a GP. Other migrant health issues in Birmingham also include; maternal and child health, lifestyle issues including tobacco use, alcohol consumption and substance use; sexual health and sexual violence, modern day slavery and human trafficking.
- Some migrants may also be impacted by the Government Health Care Charging Regulations 2017.
- **DEPRIVATION:** The wards of Sparkbrook, Springfield, Nechells and Ladywood have a high Black and Minority Ethnic (BAME) population compared to the Birmingham average of 30% (80%, 66%, 57% and 40% respectively). For these wards there is a high percentage of the population that live in the most deprived quintile (defined through IMD) in the country (e.g. 78% of Nechells and 72% of Ladywood). These areas are also associated with high unemployment, worklessness, and crime compared with Birmingham and England. Local intelligence suggests that there are



also pockets of high deprivation in the Edgbaston and Springfield wards.

Solihull

DEPRIVATION

At a Local Authority level the population weighted Index of Multiple Deprivation rank shows that as a Borough Solihull is ranked 216th out of 326 LAs in England (66th percentile). Solihull is therefore among the least deprived 35% Local Authorities in the country on this measure. However, Solihull is a relatively polarised borough. This is reflected in the fact that compared with other Local Authorities in England a relatively high proportion of Local Super Output Areas(LSOA) are in the most deprived 10% in the country (ranked 77th out of 326, 24th percentile).

Among the individual domains Solihull has the highest number of LSOAs in the bottom 20% nationally in the crime domain (36), followed by employment (26), income and education, training & skills (both 24). The borough has at least 10 LSOAs in the most deprived 5% of neighbourhoods in England in each of the crime, employment and income domains. All of the LSOAs in the bottom 10% nationally for overall deprivation in 2015 are in the North Solihull regeneration area (Chelmsley Wood, Kingshurst & Fordbridge, Smith's Wood wards and north Bickenhill), the most deprived being The Birds South (Smith's Wood), Chelmsley Wood Town Centre and Bennett's Well which are all in the bottom 3% nationally. In total 20 out of the 29 LSOAs in the wider North Solihull area are in the most deprived 20% in the country.

Green Hill (Shirley East ward) and Hobs Moat North (Lyndon) are the only LSOAs outside of the regeneration area in the bottom 20% nationally, with Olton South, Ulverley East (Lyndon) and Solihull Lodge (Shirley West) also in the most deprived 30% in the country.

STAFF

Fixed term employees

Care should also be taken to make sure that staff on temporary or fixed-term contracts are treated equitably, as required by the Fixed Term Employees (Prevention of Less Favourable Treatment) Regulations 2002. The Regulations transpose the EC Directive on Fixed Term Work into UK legislation. The Regulations prevent fixed term employees being treated less favourably than similar permanent employees, and limit the use of successive fixed term contracts. In general, employees on fixed-term contracts have the right not to be treated less favourably than comparable permanent employees. There can be many types of temporary or fixed-term contracts and many reasons for the existence of such a contract, so the entitlement of such a contract holder will be dependent on individual circumstances, e.g. length of service. Therefore legal advice should be sought as appropriate.

CSU Staff

Whilst CSU staff are not directly employed by any CCG, the usage of CSU staff and support functions varies across the CCG's. Birmingham South Central and Solihull CCGs make extensive use of embedded CSU staff (as part of their operating model) across many teams and functions. Care should be taken to ensure CSU staff are engaged in any decisions that may impact upon them. The impacts on CSU staff will be fully considered as part of the management of change processes as these take place. Legal advice should be sought as appropriate.

4. Health Inequalities	Yes/No	Evidence
Could health inequalities be created or persist by the proposals?	No	
Is there any impact for groups or communities living in particular geographical areas?	No	
Is there any impact for groups or communities affected by unemployment, lower educational attainment, low income, or poor access to green spaces?	No	

How will you ensure the proposals reduce health inequalities?

It is envisaged that a single commissioning voice will help to better align health services and health outcomes and reduce in variation to accessing health services across the BSOL geographies, thereby reducing health inequalities.

The single commissioning voice will commission its services in a manner that takes account and responds to the health needs and priorities of its diverse communities and geographical areas, and commission according to population needs. Health inequalities will be tackled by levelling up not down.

During the period of transition towards becoming a single commissioning organisation there may be resulting financial impacts that would be absorbed by the new BSOL organisation. We will ensure that the outcomes will be to deliver the best possible outcomes for local people; tackling health inequalities and meeting the needs of a diverse population, as well as improved performance.

The new BSOL commissioning organisation will need to ensure an effective strategic response to its duty under the Health and Social Care Act 2012 to reduce health inequalities.

5. FREDA Principles/ Human Rights	Question	Response
Fairness – Fair and equal access to services	How will this respect a person's entitlement to access this service?	Patients will be afforded the same access to services
Respect – right to have private and family life respected	How will the person's right to respect for private and family life, confidentiality and consent be upheld?	All services will continue to be delivered ensuring respect for private and family life
Equality – right not to be discriminated against based on your protected characteristics	How will this process ensure that people are not discriminated against and have their needs met and identified?	All three CCGs are statutorily committed to meeting their equality obligations. The CCG's are working together to align the equalities agenda for a BSOL equalities agenda and will be completing its EDS2 Grading Review during 2017 with a view to publishing joint equality objectives for the merged BSOL organisation in March 2018.
	How will this affect a	No impact



Right to Liberty	Will or could someone be deprived of their liberty? How?	No impact
Right to Life	Will or could it affect someone's right to life?	No impact
Autonomy – right to respect for private & family life; being able to make informed decisions and choices	How will individuals have the opportunity to be involved in discussions and decisions about their own healthcare?	Patients is upheld. Patients will continue to have the opportunity to be involved in discussions and decisions about their own healthcare.
Dignity – the right not to be treated in a degrading	person's right to freedom of thought, conscience and religion? How will you ensure that individuals are not being treated in an inhuman or	All services will continue to be delivered ensuring dignity

6. Social Value

Consider how you might use the opportunity to improve health and reduce health inequalities and so achieve wider public benefits, through action on the social determinants of health.

Marmot Policy Objective	What actions are you able to build into the procurement activity and/or contract to achieve wider public benefits?	
Enable all people to have control over	N/A	
their lives and maximise their capabilities		
Create fair employment and good work	N/A	
for all		
Create and develop health and	N/A	
sustainable places and communities		
Strengthen the role and impact of ill-	N/A	
health prevention		

7. Engagement, Involvement and Consultation

If relevant, please state what engagement activity has been undertaken and the date and with which protected groups:

and with which protected groups.			
Engagement Activity	Protected Characteristic/ Group/ Community	Date	
Pre-consultation engagement stakeholders (listed in CSK Consultation Report)	Written Submissions from 12 Organisations (including CCGs, trusts, Patient Participation Groups, Hospices, Healthwatch	On-line Survey – 400 Responses	

	Birmingham, Healthwatch Solihull,) (Full list in CSK Consultation Report)	
Public Meetings (full details in CSK Consultation Report)		

For each engagement activity, please state the key feedback and how this will shape policy / service decisions (E.g. patient told us So we will):

As part of pre-consultation engagement, the CCG Chairs and Accountable Officers supported a preferred alternative for a single merged CCG (alternative 4) and a paper was received by the CCG Governing Bodies confirming the direction of travel in June and July 2016.

A separate detailed EA has been completed on alternative 4 as the preferred alternative. This details proposals to undertake a robust consultation and engagement exercise with staff, patients and stakeholders.

A rigorous pre-consultation and consultation was completed by external independent organisation CSK Strategies Ltd. The consultation was launched on 10 July 2017 and concluded on 18 August 2017. The consultation process included four public meetings and an online survey and written submissions.

There were 12 written submissions from organisations including third sector and health sector organisations, and 3 written submissions from individual including an MP. There were 400 responses to the online survey and 45 people attending the public meetings.

The breakdown of participants by protected characteristic was as follows:

Gender: Almost 49% were female, 31% male, 3% prefer not to say, 17% did not answer

Ethnicity: 63% White, 10% Asian/Asian British, 3% Black British, 6% prefer not to say and 16% did not answer

Religion or Belief: 41% Christianity, 20% atheist, agnostic, or no religion, 17% did not

answer

Sexual Orientation: 4% Lesbian, Gay, or Bi-sexual

Summary of the Consultation Results:

Alternatives 1 and 2 received least support overall. 26% of all survey respondents supported this option. The main reasons for not supporting this option was that it would not produce the needed efficiency savings.

Alternative 3 received some support, and this was most significantly from participants representing Solihull. 38% of all survey respondents supported this option. The main reasons for not supporting this option was that it would not produce the needed efficiency savings.

Alternative 4 was the most supported option with 67% of survey respondents supporting this option.



Key equality and inclusion issues raised:

- The need to recognise that there are differences between places and 'communities of interest' (e.g. ethnic or faith communities) which might be lost in a large CCG, increasing the risk of a 'one size fits all' approach being adopted by default because of financial pressures. Ways have to be found to ensure that the different voices of these different communities of place and interest are heard and acted upon. The issue of place was reflected strongest in relation to Solihull. There was a recognition of the need to consider and reflect the West Birmingham population and health economy and commitment to an identification of a west Birmingham community and partnership
- There is a need to continue and deepen meaningful ways of engaging local communities and of tackling health inequalities by levelling up not down in tackling health inequalities
- Considerable attention should be paid to local grassroots engagement and relationships.

8. Summary of Analysis

Considering the evidence and engagement activity you listed above, please summarise the impact of your work:

Summary of impacts on patients and communities in Birmingham and Solihull:

The preferred alternative to merge the CCGs is part of a key programme of commissioning reform within the Sustainability and Transformation Plan and development of place based commissioning. A single commissioning voice approach will need to ensure it remains responsive to local health needs and recognises and responds to the diversity of its geographies and patient populations across Birmingham and Solihull.

No significant adverse impacts have been identified for protected or vulnerable groups. A number of areas have been identified to ensure the approach towards merging and developing a single commissioning voice are inclusive and responsive to the diversity of patient populations across the BSOL footprint, with a particular focus on place based commissioning and retaining and building on local grassroots engagement and relationships.

Some communities may find it a barrier to engage with a larger commissioning body, than three smaller ones. The engagement process highlights that this was a concern raised through the consultation, particularly with regards to Solihull. However no specific equality group has been highlighted as raising concerns through the consultation process. It is hoped that this issue could be addressed through smart place based commissioning processes underpinned by robust involvement and engagement structures across the BSOL organisation.

Summary of impacts on staff:

Research and evidence highlights that organisational change brings a difficult period for many NHS staff, and some staff from minority or disadvantaged groups may feel even more vulnerable at this time. These impacts will need to be mitigated by ensuring effective support mechanisms are in place throughout the organisational change process, including an ability for staff to raise any equality issues or concerns.

The preferred alternative to merge is likely to have an impact on the BSOL staff equality profile; as it moves towards becoming a larger organisation with staff from a range of backgrounds and expertise.

Effective staff engagement throughout the change process will be necessary including those staff groups who are on leave such as sick leave, maternity leave or shared parental leave. Staff who are on fixed term contracts and CSU staff will also need to fully included.

Workforce activities resulting from the merger (such as recruitment, redundancy, job matching, job evaluation, grading and relocation etc) will be subject to the Public Sector Equality Duty and will need to be assessed for their impacts on protected groups.

9. Mitigations and Changes:

Please give an outline of what you are going to do, based on the gaps, challenges and opportunities you have identified in the summary of analysis section. This might include action(s) to mitigate against any actual or potential adverse impacts, reduce health inequalities, or promote social value. Identify the **recommendations** and any **changes** to the proposal arising from the equality analysis.

Equality Analysis Recommendations for the emerging BSOL organisation:

- 1. The three CCG's will need to ensure they respond to their organisational statutory responsibilities as individual CCG's but also work to align their equalities agenda's and can deliver an effective response to the Equality Act 2010 (regulations 2017), Public Sector Equality Duty, Health and Social Care Act, and NHS standards and implementation of NHS Equality Delivery System 2. Alignment of the three CCG's equalities agendas will help ensure the authorisation of the merger.
- 2. The consultation process will need to ensure it is inclusive and broadly representative of the diverse communities of Birmingham and Solihull ensuring engagement and consultation methods are accessible and inclusive (including accessibility by language) (See section 7 for groups to be included in the consultation).
- 3. The emerging BSOL organisation will need to maintain and build on the relationships and trust built with its GP membership and third sector; disabled communities, ethnic minority communities and patient groups ensuring they are fully engaged throughout the change process.
- 4. Any application to administer the preferred alternative to merge should include an equality statement committing to all significant decisions around the



preferred alternative to merge being subject to an Equality Analysis.

Recommendations for the emerging single commissioning approach:

- 5. The single commissioning approach will need to ensure it is able to challenge discriminatory attitudes consistently when commissioning decisions are made, by ensuring an alignment of its equalities agendas across the three CCGs.
- 6. The single commissioning approach will need to ensure it is able to make considerations of its two separate geographies (Birmingham and Solihull) and balance the age variations across them when commissioning decisions are made; with Birmingham having a young population, and Solihull with a relatively older population.
- 7. The single commissioning approach will need to ensure it is able to make considerations of the West Birmingham geography and population when commissioning decisions are made.
- 8. The single commissioning approach will need to ensure it is able to respond to the life expectancy variations across and within its two geographies (Birmingham and Solihull) when commissioning decisions are made for men and women.
- 9. The single commissioning approach will need to ensure it is able to respond to the variations across and within its two geographies (Birmingham and Solihull) and West Birmingham when commissioning decisions are made for the ethnic diversity of patient populations.
- 10. During the period of transition towards becoming a single commissioning organisation there may be resulting financial impacts that would be absorbed by the new BSOL organisation. We will ensure that the outcomes will be to deliver the best possible outcomes for local people; tackling health inequalities and meeting the needs of a diverse population, as well as improved performance.

Recommendations for Staff:

The emerging BSOL organisation will need to ensure;

- 11. Effective support mechanisms enabling staff to raise any equality issues throughout the organisational change process and access to wellbeing support (such as HR Drop-in Surgeries, access to E&D leads, access to Staff council representatives, access to counselling)
- 12. Workforce activities resulting from the merger (such as recruitment, redundancy, job matching, job evaluation, grading, relocation etc) are assessed for their impact on protected characteristics (including those staff on fixed term contracts and CSU staff) and reasonable adjustments and accommodations are put in place to ensure inclusive, fair and transparent processes.
- 13. The emerging BSOL organisation will need to ensure that it engages with its staff on significant decisions regarding the merger including those staff who are on a period of maternity or shared maternity leave, sick leave, fixed term staff, and CSU staff, to avoid any adverse impacts occurring
- 14. Develop a BSOL preferred alternative to merger Equality Action Plan incorporating the above recommendations which will be overseen and monitored

by the Joint BSOL Quality and Safety Committee.

10. Contract Monitoring and Key Performance Indicators

Detail how and when the service will be monitored and what key equality performance indicators or reporting requirements will be included within the contract (refer to NHS Standard Contract SC12 and 13):

The emerging BSOL organisation will need to oversee the successful implementation of the change programme from an equality perspective, through good quality monitoring information and analysis.

11. Procurement

Detail the key equality, health inequalities, human rights, and social value criteria that will be included as part of the procurement activity (to evaluate the providers ability to deliver the service in line with these areas):

N/A

12. Publication

How will you share the findings of the Equality Analysis?

This can include: reports into committee or Governing Body, feedback to stakeholders including patients and the public, publication on the web pages.

The results of the EA will be published on the three CCG's webpages.

13. Sign Off

The Equality Analysis will need to go through a process of **quality assurance** by the Senior Manager for Equality and Diversity, Senior Manager for Assurance and Compliance or Equality and Human Rights Manager **and** signed-off by a delegated committee

	Name	Date
Quality Assured By:	Michelle Dunne – Senior Manager Quality and Assurance & David King – Equalities and Human Rights Manager	30 May 2017
Which Committee will be considering the findings and signing off the EA?	BSOL Transition Group	6 June 2017
Minute number (to be inserted	Health Commissioning	14 June 2017



Board



